

Message Text

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FOR S/NM RICHARD DUGSTAD FROM GROOM

E.O. 11652: GDS
TAGS: SNAR, CO
SUBJECT: NARCOTICS: OPERATION FUNNAL

SUMMARY: THE OPERATION, AS OF 9/27/76, HAS NOT PRODUCED RESULTS COMMENSURATE WITH THE PRE-PLANNING PERIOD, FUNDING, AND COMMODITY INPUT. FAILURE OF COMMODITY ARRIVAL IN PERU HAS, PHERHAPS, INFLUENCED RESULTS IN PERU. ECUADOR AND COLOMBIA, HOWEVER, HAVE NOT HAD THIS CONSTRAINT. THE MAJOR FACTORS AFFECTING THE OPERATION THUS FAR ARE, IN MY OPINION: A) LACK OF ACTIONABLE INTELLIGNECE; B) INABILITY TO RAPIDLY ADAPT TO CONSTRAINTS IMPOSED BY MANSFIELD AND THE DEA GUIDELINES PERTAINING TO MANSFIELD; C) IMPERFECT UNDERSTANDING OF THE INTENT AND PURPOSE OF THE COMMUNICATIONS SYSTEMS PROVIDED; D) LESS THAN COMPLETE COORDINATION WITH HOST COUNTRY POLICE

AND POLICE OFFICIALS. AT THIS POINT, I HAVE NOT BEEN ABLE TO DETECT ANY POSITIVE CORRECTIONS IN ANY OF THE PROBLEM AREAS. ON THE POSITIVE SIDE, MR. EYMAN THROUGH MR. PAULUS IS EMPHASING INSTITUTION BUILDING, TRAINING AND INTELLIGENCE OVER SEIZURES AND STATISTICAL CASE MAKING. SOME OF THE AGENTS, BOTH TDY AND PERMANENT, ARE ADAPTING AND ADJUSTING TO MANSFIELD CONSTRAINTS AND ALL AGENTS ARE HONESTLY COPING TO THE BEST OF THEIR ABILITIES, WHICH ARE GENERALLY HIGH.

1. I HAVE DISCUSSED THE PROBLEM AREAS WITH PAULUS AND FLYNN. I HAVE OFFERED SUGGESTIONS TO PAULUS IN THE AREAS OF MANSFIELD, CONFIDENTIAL

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COMMUNICATIONS, AND HOST COUNTRY COORDINATION. ACTIONABLE INTELLI-

GENCE WILL SIMPLY HAVE TO BE DEVELOPED, IF IT CAN BE, AS THE OPERATION PROGRESSES. PAULUS HAS RECEIVED SUGGESTIONS AS THEY WERE INTENDED, CONSTRUCTIVELY. MY RECOMMENDATION FOR A MEETING AT MID-OPERATION WILL BE CONSIDERED IN CARACAS. COOPERATION, COURTESY, COMPLETE ACCESS AND FRANKNESS HAVE BEEN EXTENDED TO ME. RELATIONSHIPS ARE GOOD IN EACH COUNTRY AND WITH CARACAS.

2. EYMAN IS IN COMMAND. INSTRUCTIONS AND GUIDANCE WILL COME FROM EYMAN VIA PAULUS. HEADQUARTERS SUGGESTIONS, RECOMMENDATIONS, OR DIRECTIONS WILL BE ROUTED TO EYMAN AND WILL COME THROUGH HIM IF APPLICABLE. ALL PROBLEMS AND DIRTY WASH WILL BE COMMUNICATED BY PHONE AND WILL NOT BE BROADCAST THROUGH CABLE TRAFFIC. ACCORDING TO PAULUS, EYMAN IS WORKING 14 HOURS A DAY, IS ON TOP OF THE REGION, IS PLANNING A REORGANIZATION TO INCLUDE HEAVY EMPHASIS ON INTELLIGENCE AND IS GOING TO ATTEMPT TO RELOCATE REGION 18 HEADQUARTERS IN A-WASHINGTON, B-MIAMI, C-CARACAS, D-BOGOTA.

THE OCTOBER 1, REORGANIZATION WILL MOVE FLYNN FROM INTERNATIONAL TO DOMESTIC. FLYNN IS, IN SPITE OF FAULTS, ORIENTED TOWARD FOREIGN ADVISORY TECHNIQUES AND, MORE IMPORTANTLY, HAD DEMONSTRATED WILLINGNESS TOWARD CALLING ATTENTION TO DEFICIENCIES IN A POSITIVE MANNER. INDICATIONS ARE THAT EYMAN HAS DECIDED AGAINST SEARS TRAVELLING IN PLACE OF FLYNN.

4. THERE IS LITTLE OR NO INTELLIGENCE WHICH PERMITS ROADBLOCK TEAMS TO TARGET ON A SPECIFIC VEHICLE AT A SPECIFIC TIME THUS NECESSITATING STOPPING AND SEARCHING VEHICLES ON A CATCH AS CATCH CAN BASIS. TEAMS ARE UNDERSTANDABLY RELUCTANT TO UNLOAD AND THOROUGHLY SEARCH TRUCKS. THEY ARE SOMETIMES BROWBEATEN BY CITIZENS OF THE UPPER CLASSES AND DO NOT CARRY OUT SEARCHES OF SUCH PERSONS NOR DO THEY STOP AND SEARCH HIGH MILITARY OR GOVERNMENT PERSONNEL NOR GOVERNMENT VEHICLES. ALTHOUGH THE TEAMS HAVE BEEN FURNISHED WATCH LISTS IN ECUADOR AND COLOMBIA, THEY ARE NOT USING THEM PROPERLY

IF AT ALL.

5. MANSFIELD AND DEA GUIDELINES HAVE UPSET THE PLANS FOR AN AGENT TO WORK DIRECTLY AND CONSTANTLY WITH THE TEAMS. GUIDELINES PROHIBIT BEING AT THE SCENE OF AN ARREST OR IN A LOCATION WHERE VIOLENCE CAN BE PREDICTED TO OCCUR THUS THERE IS CONFUSION OVER HOW CONFIDENTIAL

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TO WORK WITH AND MONITOR TEAMS WHERE BOTH OF THESE CONDITIONS MIGHT OCCUR, WITHOUT WARNING, AT ANY TIME. INSTRUCTIONS HAVE BEEN AND ARE THAT THIS IS A MATTER FOR INDIVIDUAL JUDGMENT AND THERE WILL BE LITTLE PROTECTION AVAILABLE TO AN AGENT INVOLVED IN AN INCIDENT OF VIOLENCE. INDIVIDUAL JUDGMENTS RANGE FROM DRIVING BY A CHECKPOINT FROM TIME TO TIME THRU SITTING SOME DISTANCE AWAY AND OBSERVING TO WORKING WITH THE TEAM MORE DIRECTLY. MY RECOMMENDATION THAT WORKING WITH THE TEAM LEADER, BUT AT A SHORT DISTANCE AWAY FROM

THE ACTUAL OPERATON AND WITH A CLEAR AND REPEATED UNDERSTANDING THAT THE AGENT WOULD NOT BECOME INVOLVED IN SHOOTOUTS MET WITH LIMITED ACCEPTANCE. CLEAR AND COMPETE DEA GUIDELINES FOR THIS AND OTHER TYPES OF OPERATIONS ARE NEEDED.

G. MY IMPRESSION IS THAT THT DISTRICT OFFICES WANTED AND EXPECTED RADIO NETS SPECFICALLY FOR DEA FOR THIS OPERATION AND ARE ONLY NOW BEGINNING TO REALIZE THAT COMMO EQUIPMENT SUPPLIED AUGMENTS EXISTING POLICE NETS ANF THAT THEY MUST USE POLICE RADIO AND NOT DEA RADIO FOR COMMUNICATIONS. THIS CONCEPT IS NOT WELL ACCEPTED.

7. THERE ARE, PREDICTABLY, A HOST OF COORDINATION PROBLEMS WITH THE HOST COUNTRY POLICE. THESE ARE BEING MET BY INDIVIDUALS ON AN INDIVIDUAL BASIS. ONE AGENT IS LIVING WITH HIS COUNTERPART ANOTHER SEE SHIS COUNTERPART OCCASIONALLY IF AND WHEN THE COUNTERPART CHOOSES. THERE HAS BEEN LITTLE COORDINATION WITH HOST COUNTRY NARCOTICS INTELLIGENCE UNITS. DAY TO DAY COMMUNICATIONS WITH TOP NARCOTICS COMMANDERS HAVE NOT BEEN UNFIRMLY ATTEMPTED.

8. DISCUSSED WICH OF THE ABOVE POINTS WITH PAULUS AND VOICED MY RESERVATIONS, AS DID FLYNN, ABOUT THE EFFECTIVENESS OF THE ACTING SAIC IN LIMA. PAULUS TOOK A COPY OF MY DISCUSSION NOTES WITH HIM TO CARACAS ON 9/25. I DO NOT PREDICT ANY SUBSTANTIVE CHANGES BEFORE PAULUS MAKES HIS NEXT TOUR WHICH IS PLANNED FOR TWO WEEKS IN MID-OCTOBER.

9. MIKE MCDONOUGH, DEA ACCOUNTANT REPORTS ALL GOING AS PLANNED AND WELL WITHIN BUDGET. HAS A PROBLEM ON ALLOWABLE VOUCHERABLE MISCELLANEOUS EXPENSES. ASVISED HE CALL TOM COX FOR A CLARIFICATION. PROBLEM CONCERNS EXPENDITURES FOR REPAIRS TO DEA VEHICLES DAMAGED ON FUNNEL BUSINESS.

10. ON SEPTEMBER 9, JAIME ESLAVA, CHIEF OF DAS, LEFT TO COORDINATE
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WITH THE NARCOTICS CHIEFS OF ECUADOR AND PERU. THIS, HE IS DOING ON HIS OWN INITIATIVE AND IT SPEAKS WELL FOR THE INTERNATIONAL COOPERATION ASPECTS OF FUNNEL.
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